

**OPEN PROCEDURE GUIDANCE DOCUMENT**

**INVITATION TO TENDER (ITT)**

**CONTRACT FOR THE PROVISION OF INFECTION  
PREVENTION AND CONTROL**

**PERIOD: 1<sup>st</sup> April 2016 – 31<sup>st</sup> March 2018**

**With a 2 x 12 month option to extend**

**CHEST REF: A25D-GY193Q**

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Version: 1

**CHESHIRE EAST BOROUGH COUNCIL**

**INVITATION TO TENDER FOR INFECTION CONTROL**

**SUMMARY INSTRUCTIONS AND DETAILS OF CONTRACT**

ITEM	CONTRACT DETAILS
OJEU reference:	
Contract Description:	<p>Cheshire East Council's Public Health team have the responsibility for commissioning Infection Prevention and Control Services. As a Commissioner we expect to build an effective and strong working relationship with the Service, with shared values and vision regarding the delivery of this contract.</p> <p>The Service will be required to innovate and to design and propose a service delivery model as a part of the competitive tender process. The model should explore new ways of working, in line with our vision to ensure that the required outcomes are met.</p> <p>The focus of the service will be to reduce and sustain reductions in healthcare-associated infections. In particular, the service will support commissioners to achieve a reduction in the rate of Clostridium difficile infections (CDIs), in line with national objectives and support the Clinical Commissioning Groups (CCGs) to deliver on the requirement for zero tolerance of avoidable MRSA bacteraemias.</p>
Period of Contract:	<b>1<sup>st</sup> April 2016- 31<sup>st</sup> March 2018 with a 2 x 12 month option to extend</b>
Estimated Contract Value	<b>Between £700k to £750k</b>
Procuring Officer:	<b>Abigail Coyne</b>
Queries or Clarifications:	Any queries or requests for clarification must be directed via the CHEST at <a href="http://www.the-chest.org.uk">www.the-chest.org.uk</a> using the Q&A discussions area, and received before noon on <b>2<sup>nd</sup> December 2015</b>

Submission instructions:	All documents must be returned via the CHEST at <a href="http://www.the-chest.org.uk">www.the-chest.org.uk</a> , and must be compatible with Microsoft Office or Acrobat/PDF formats.
Tenders to be sent to:	<p><b>E-TENDERING ONLY</b> (<a href="http://www.the-chest.org.uk">www.the-chest.org.uk</a>) - Tenderers must <b>not</b> submit Tenders by postal methods or return a Tender via e-mail to The Council.</p> <p>Tenderers must submit Tenders by uploading your submission and supporting documentation via the e-tendering portal by the closing date and time.</p> <p>If you have any technical problems with 'The Chest' please contact the helpdesk on: Email: <a href="mailto:nwsupport@due-north.com">nwsupport@due-north.com</a> Telephone: +44 8452930459</p>
Date/time for Tender return:	<b>12 noon 11<sup>th</sup> December 2015</b>

## TIMETABLE

This timetable is indicative only. The Council reserves the right to change it at its discretion.

Stage	Date(s)/time
Issue of Invitation to Tender	<b>5<sup>th</sup> November 2015</b>
Deadline for queries and clarifications relating to Invitations to Tender	<b>7<sup>th</sup> December 2015</b>
Submission of Tenders	<b>11<sup>th</sup> December 2015</b>
Evaluation of Tenders	<b>15<sup>th</sup>-17<sup>th</sup> December 2015</b>
Notification of result of evaluation	<b>18<sup>th</sup> December 2015</b>
Contract commencement	<b>1<sup>st</sup> April 2016</b>

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ITT

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## **IMPORTANT NOTICE**

This Invitation to Tender (“ITT”) is issued to those who have expressed an interest to tender (“Tenderers”) to Cheshire East Borough Council (“The Council”) to **perform Infection Control Services** (the “Contract”), their professional advisers and other parties essential to preparing a tender for this Contract (the “Tender”) and for no other purpose.

The contents of this ITT and of any other documentation sent to you in respect of this tender process are provided on the basis that they remain the property of The Council and must be treated as confidential. If you are unable or unwilling to comply with this requirement you are required to destroy this ITT and all associated documents immediately and not to retain any electronic or paper copies.

No Tenderer will undertake any publicity activities with any part of the media in relation to the Contract or this ITT process without the prior written agreement of The Council, including agreement on the format and content of any publicity.

This ITT is made available in good faith. No warranty is given as to the accuracy or completeness of the information contained in it and any liability or any inaccuracy or incompleteness is therefore expressly disclaimed by The Council and its advisers.

The Council reserves the right to cancel the tender process at any point. The Council is not liable for any costs resulting from any cancellation of this tender process nor for any other costs incurred by those tendering for this Contract.

You are deemed to understand fully the processes that The Council is required to follow under relevant European and UK legislation, particularly in relation to The Public Contracts Regulations 2015.

<http://www.legislation.gov.uk/ukxi/2015/102/contents/made>

## **1. BACKGROUND**

- 1.1. Further details of The Council's needs under the Contract and other relevant information is provided in the Specification at **Appendix A**.
- 1.2. If you have any questions or require any clarifications, please direct these via 'the chest'.
- 1.3. Other than the team members allocated to the contract no Council employee or member of The Council has the authority to give any information or make any representation (express or implied) in relation to this ITT or any other matter relating to the Contract.
- 1.4. Please note that The Council's responses to any queries or clarification requests may, at The Council's discretion, be circulated to all Tenderers.
- 1.5. The Council reserves the right to issue supplementary documentation at any time during the tendering process to clarify any issue or amend any aspect of the ITT. All such further documentation that may be issued shall be deemed to form part of the ITT and shall supplement and/or supersede any part of the ITT to the extent indicated.
- 1.6. Tenderers must obtain for themselves at their own expense all information necessary for the preparation of their Tenders.
- 1.7. Under the Contract The Council will require compliance with its policies. Tenderers are advised to satisfy themselves that they understand all of the requirements of the Contract before submitting their Tender.
- 1.8. The Tender must be received in accordance with the relevant instructions no later than the time and date indicated.

## **2. TENDER SUBMISSION REQUIREMENT**

- 2.1. The closing date and time for receipt of the ITT is **12 Noon on 11/12/2015**
- 2.2. Tenders must be written in the English language.
- 2.3. Tenders must provide responses referring back to the numbering format as set out in the response document.
- 2.4. Only one Tender is permitted from each Tenderer. In the event that more than one is submitted by a Tenderer, the one with the latest time of submission will be evaluated and the other(s) disregarded.
- 2.5. Please ensure you leave sufficient time to upload your ITT prior to the closing

date/time. The Council cannot be held responsible for technical/ICT issues in leaving the uploading of your submission too late.

- 2.6.** No submission received after this closing date and time will be considered other than where there are exceptional circumstances which may be considered by the Borough Solicitor in his/her sole discretion. Please note that submissions which are partly through being uploaded at the closing time will be considered to have not been received.
- 2.7.** Where several documents are to be enclosed, preference would be for these to be 'zipped' as one file and attached to the portal. Please do not send any additional company literature/brochures if these have not been requested
- 2.8.** The Council reserves the right to reject or disqualify a Tenderers submission where documents are completed incorrectly, are incomplete or fail to meet The Council's submission requirements which are detailed in this document.
- 2.9.** The Council reserves the right to reject or disqualify a Tenderers submission if in the opinion of The Council the Tenderer is guilty of misrepresentation in relation to its submission and/or the Selection or Award stages.
- 2.10.** Errors in Tenders: The tenderer will be given details of any error(s) found during evaluation and shall be given the opportunity to confirm without amendment or withdraw the tender; or
- 2.11.** If 2.10 is not applicable, and pursuant to 2.12, the tender will be amended to correct the genuine error(s), no other adjustment, revision or qualification is permitted.
- 2.12.** If a tender containing major arithmetical errors or a large number of arithmetical errors is submitted then this may be rejected on the grounds that there is a serious doubt about the competence of the bidder.
- 2.13.** The ITT must provide all of the information requested in the specified format and be completed in full and signed where indicated. In particular, the Form of Tender and the Certificate of Non-Collusion and Non-Canvassing must be signed by an authorised signatory.
- 2.14.** Failure to complete all relevant sections or sign the document where required may render your submission incomplete or non-compliant and may invalidate your submission.
- 2.15.** Unless otherwise instructed, delivery of the ITT submission by hand, fax, e-mail, post will not be considered.
- 2.16.** The Tender (including price) should remain valid for a minimum period of 90 days.

- 2.17. The Tender must not be qualified in any way.
- 2.18. Any signatures must be made by a person who is authorised to commit the Tenderer to the Contract.
- 2.19. Your full registered business/name and main office address must also be provided on all documents.
- 2.20. In the event that Tenderers believe that they are unable to submit a Tender through the electronic system or require assistance or further information to be able to use the e-tendering process they must contact the Procuring Officer no later than 4 calendar days before the submission date for the Tender to enable any technical queries to be investigated and resolved.

### **3. CONTRACT DOCUMENTS**

- 3.1. Any resulting Contract will consist of the Contract Particulars (to be completed) and the successful Tender. The Contract will be subject to English law and the exclusive jurisdiction of the English Courts.
- 3.2. This Council is bound by procurement rules and cannot enter into any negotiations on the Tender or Contract.
- 3.3. Any contract award will be conditional on the Contract being approved in accordance with The Council's internal procedures and The Council being generally able to proceed. The statutory standstill period of a minimum of 10 calendar days will elapse before confirmation of contract award is sent to the successful Tenderer.  
<http://www.legislation.gov.uk/ukxi/2015/102/regulation/87/made>
- 3.4. The Council reserves the right to request a company bond or a parent company guarantee if required and/or appropriate.
- 3.5. The successful tenderer will be required to execute a formal Agreement in the form of the attached Contract.
- 3.6. Please note that no work must be commenced by the successful tenderer and no payment can be made until the contractual terms and conditions are signed by both parties.

### **4. DESCRIPTION OF PROCUREMENT PROCESS, EVALUATION CRITERIA AND WEIGHTINGS**

#### **4.1. Open Procedure**

- The procurement process adopted by The Council is based upon the Open



tendering procedure as detailed in the Public Contracts Regulations 2015.  
<http://www.legislation.gov.uk/uksi/2015/102/regulation/27/made>

In brief, the process will be as follows:

- All suppliers expressing an interest in the contract have been sent an Invitation to Tender (ITT) email notification and their subsequent tender submission will initially be evaluated to ensure that all the stated qualifying criteria are met.
- All tenders which meet the qualifying criteria will be evaluated in full against the award criteria and this is explained in further detail in the following paragraphs.

## **5. TENDER EVALUATION - SUITABILITY ASSESSMENT QUESTIONNAIRE (SAQ)**

- 5.1.** The evaluation will be based upon two stages, qualifying and award; only those tenders that meet the qualifying criteria within the SAQ at Schedule 3 of the response document, will then be scored against the award criteria. Those deemed not to meet the qualifying criteria will not be considered further.
- 5.2.** A number of qualifying criteria will be applied to the responses given by tenderers to the SAQ section of this tender document. These qualifying criteria are essentially the minimum standards which Tenderers must meet or exceed. They address the Tenderer's capacity to perform the contract, i.e. the minimum requirements for professional, technical and financial capacity.
- 5.3.** Those Tenderers meeting the criteria will be accepted for the next stage where they will be scored against the award criteria. The qualifying criteria will be based upon the following factors, and will be assessed as either 'Pass' or 'Fail'.

**Any Tender failing any of the below qualifying SAQ criteria, giving rise to concerns which cannot be satisfied, will not be evaluated further.**

### SAQ Evaluation Matrix Table

Section	Assessment	"Fail" on
<b>Schedule 3 (SAQ)</b> Suitability Assessment Questionnaire		
<b>Section 1.</b> Supplier Information	This section is required for information purposes only, to ensure The Council has the correct details of all Organisations.	N/A
<b>Section 2.</b> Mandatory Grounds for Exclusion	These sections are to be scored on a pass/fail basis.	Unlawful Actions
<b>Section 3.</b> Discretionary Grounds for Exclusion Part 1	If an Organisation cannot confirm any of the statements, The Council reserves the right to disqualify the Organisation from the process at this point in the evaluation.	Unlawful Actions
<b>Section 4.</b> Economic and Financial Standing  <b>Section 5.</b> Technical & Professional Ability  <b>Section 6.</b> A) Additional SAQ modules: References Health & Safety Safeguarding TUPE B) Insurance C) Compliance with equality legislation D) Environmental Management	The questions in sections 4, 5 and 6 will be evaluated on a Pass/Fail basis  Questions relating to References and TUPE are for Information only.  The scoring criteria table further below will show the pass / fail criteria.	Applicants will fail on Incomplete responses.  A 'fail' is given for a pass / fail question.

## 6. TENDER EVALUATION - AWARD CRITERIA

- 6.1.** Response to Invitation to Tenders (ITT) will be evaluated to determine the most economically advantageous Tender taking into consideration the following award criteria within Table 1 below:
- 6.2.** The Council does not undertake to accept the lowest price or any Tender and reserves the right to accept the whole or any part of any Tender submitted.
- 6.3.** Where the pricing of a Tender is abnormally low The Council reserves the right to reject the Tender in accordance with the requirements for further investigation under The Public Contracts Regulations 2015.

<http://www.legislation.gov.uk/ukxi/2015/102/contents/made>

- 6.4.** Each Tender Response will be checked initially for compliance with all requirements of the ITT.
- 6.5.** Tenders will be evaluated against the award criteria set out below and further detailed in 6.6.

### **SAQ & ITT Evaluation Matrix Table**

**Table 1**

<b>Section</b>	<b>Assessment</b>
<b>Full ITT &amp; SAQ</b> Initial Compliance Checks	
Compliance with SAQ & ITT process and of completeness of Information	Pass / Fail
Inclusion of Form of Tender	Pass / Fail
Inclusion of a signed certificate of Non-Canvassing and Non-Collusive tendering	Pass / Fail
Suitability Assessment Questionnaire (SAQ)	Pass / Fail
<b>Schedule 4</b> ITT Financial Evaluation – Pricing Schedule	<b>40%</b>
<b>Schedule 5</b> ITT Qualitative Evaluation Questions	<b>60%</b>
<b>Please outline your service model</b>	<b>15%</b>
<b>Please provide a detailed Mobilisation Plan with timeline for key milestones, and named accountable officers,</b>	<b>10%</b>
<b>How will you engage with stakeholders effectively to ensure a reduction in HCAIs?</b>	<b>5%</b>
<b>Please outline your proposed clinical governance framework.</b>	<b>10%</b>
<b>Please describe your organisation's proposals for responding to an outbreak?</b>	<b>5%</b>

Section	Assessment
Explain how you will ensure that you have the capacity to deal with service providers who complete self-audit tools and how your service proposes to manage this workload?	5%
What proposals does your organisation have for improving infection prevention and control in providers reluctant to engage with this agenda? How will you proactively engage with reluctant parties in Cheshire East?	5%
Please provide the following information in relation to workforce including; proposed management structure, Staff recruitment, Staff cover, training and supervision, and clinical competence.	5%

The tenderers response to each non-priced contract-specific question is scored between 0 and 10 according to the pre-agreed scoring grid.

For each question the actual score is divided by the maximum score allowed.

The Overall Percentage per question is then adjusted by the above division.

*E.g. for Q1, Overall Percentage weighting is 20%; max score allowed = 10; actual score given = 6, hence adjusted score = actual/max = 6/10 = 0.6 or 60%*

*Therefore overall percentage weighting x adjusted score = 20 x 60% = 12%*

## 6.6. Qualitative evaluation /information required

### Qualitative Tender Information

#### **NOTE TO ORGANISATION:**

*For the ITT Award Criteria Questions, please see **Schedule 5** of the Response Document.*

### Pricing Information

- Tenderers must complete the Pricing Schedule set out in **Schedule 4** of the response document to provide all of the obligations under the Contract.
- All Prices shall be stated in pounds sterling and exclusive of VAT
- Tenderers must also indicate all other costs that will be associated with the contract e.g. Rates, expenses etc. No claim for additional payment for items

that have not been specified.

- Importantly for ITT award criteria, the price is converted into a score as a percentage of the lowest bid price. The lowest, but feasible, price is awarded 100%, and is then converted into a percentage, relative to the main criteria table.

The sum of all of these derived percentages allows final ranking of economic operators.

#### EXAMPLE

Pricing Element = 40% weighting:

Company A = £1000.00

Company B = £2000.00

Company C = £3000.00

Lowest Price/Submitted Price x Price Criteria Weighting:

Therefore – Company A =  $\frac{£1000.00}{£1000.00} \times 40 = 40\%$

Company B =  $\frac{£1000.00}{£2000.00} \times 40 = 20\%$

Company C =  $\frac{£1000.00}{£3000.00} \times 40 = 13.33\%$

## 7. EVALUATION METHODOLOGY/ SCORING STRUCTURE

The scoring methodology below will be used for questions within the Qualitative Award Evaluation questions at **Schedule 5** - scores will be awarded as follows:

Exceptional understanding and interpretation	10
Above expectations and an excellent understanding and interpretation of requirements	8
Meets expectations and reflects adequate understanding of all issues and aspects	6
Below expectations, reflects limited understanding and misses some aspects	4
Well below expectations and significantly fails to meet the standard	2
Unacceptable and complete failure to grasp/reflect the core issues	0

## **8. CLARIFICATIONS**

### **8.1. Pre-Submission Clarification:**

- All clarifications raised by tenderers prior to the submission (deadline) close time/date in regard to this ITT must be submitted in writing via the chest, in the first instance by the date shown on the “Indicative Timetable”.
- Queries should be received no later than 7<sup>th</sup> December 2015
- The Council shall endeavour to respond to queries within two working days. If The Council considers any question or request for clarification to be of material significance, both the query and the response will be circulated in a suitably anonymous form to all operators who have expressed an interest in the award of the contract.
- The Council reserves the right to retain all and any of the information supplied to it by the tenderer(s).

### **8.2. Post-Submission clarifications:**

- The Council reserves the right, after submissions have been opened, to clarify with any tenderer, any aspect of the submission and to retain all and any of the information supplied to it by the tenderer(s). It is imperative that all tenderers are immediately available during the evaluation period of this submission.
- Any clarifications in respect of the Conditions of Contract or any specific industry related issues must be raised as a clarification during the pre-deadline submission clarification period. Any amendments to our Conditions of Contract which have not been agreed as part of the pre-deadline clarification process will make the submission non-compliant.
- The Council may decide to interview Tenderers or hold clarification meetings to assist its tendering process, and Tenderers will be notified in due course.

### **8.3. Clarification meetings, site visits and interviews**

- The Council reserves the right to hold clarification meetings, site visits and/or interviews as it considers appropriate both before and after Tender submission.

## **9. POST-CONTRACT MONITORING**

- ### **9.1.**
- The successful Tenderer will be expected to collaborate with The Council over

the Contract Period to achieve continuous improvement in the quality and delivery of the Contract in accordance with The Council's obligations under Part I of The Local Government Act 2000.

<http://www.legislation.gov.uk/ukpga/2000/22/contents>

Tenderers are considered to have confirmed their willingness to participate in this activity in their Tender.

## **10. NATIONAL FRAUD INITIATIVE**

- 10.1. The Supplier should be aware that The Council may take part in bi-annual National Fraud Initiative (NFI) exercises undertaken by the Audit Commission, or equivalent body. This requires that the Council provides details of the transactional activity for a period of time, namely invoice details, plus supplier master-file data e.g. company name, vat / company registration details, bank account details. Data matching exercises are then undertaken by the Audit Commission, or equivalent body, to assist in the prevention and detection of fraud.

## **11. WHISTLEBLOWING POLICY**

- 11.1. The Supplier shall comply with Cheshire East Council's Whistle Blowing Policy which shall ensure that employees of the Supplier are able to bring to the attention of the Council malpractice, fraud and breach of Laws on the part of the Supplier or any sub-contractor without fear of disciplinary and other retribution or discriminatory action.
- 11.2. Tenderers and their employees may wish to acquaint themselves with the implications of the Policy for them. Tenderers' employees may wish, for example, to report any breaches in the way in which the contract is being performed or any unacceptable behaviour by either a fellow employee or a Council employee.
- 11.3. For further information and guidance along with details as to how to make such a disclosure, please refer to the [Whistleblowing Policy \(PDF, 85KB\)](#) or email [whistleblowing@cheshireeast.gov.uk](mailto:whistleblowing@cheshireeast.gov.uk).

## **12. FREEDOM OF INFORMATION ACT AND ENVIRONMENTAL INFORMATION STATEMENT**

- 12.1. The Council is subject to The Freedom of Information Act 2000 ("Act") and The Environmental Information Regulations 2004 ("EIR")
- <http://www.legislation.gov.uk/uksi/2004/3391/part/1/made>
- 12.2. As part of The Council's obligations under the Act or EIR, it may be required to

disclose information concerning the procurement process or the Contract to anyone who makes a reasonable request.

- 12.3. If Tenderers consider that any of the information provided in their Tender is commercially sensitive (meaning it could reasonably cause prejudice to the organisation if disclosed to a third party) then it should be clearly marked as "Not for disclosure to third parties" together with valid reasons in support of the information being exempt from disclosure under the Act and the EIR.
- 12.4. The Council will endeavour to consult with Tenderers and have regard to comments and any objections before it releases any information to a third party under the Act or the EIR. However The Council shall be entitled to determine in its absolute discretion whether any information is exempt from the Act and/or the EIR, or is to be disclosed in response to a request of information. The Council must make its decision on disclosure in accordance with the provisions of the Act or the EIR and can only withhold information if it is covered by an exemption from disclosure under the Act or the EIR.
- 12.5. The Council will not be held liable for any loss or prejudice caused by the disclosure of information that:
- 12.6. Has not been clearly marked as "Not for disclosure to third parties" with supporting reasons (referring to the relevant category of exemption under the Act or EIR where possible); or
- 12.7. Does not fall into a category of information that is exempt from disclosure under the Act or EIR (for example, a trade secret or would be likely to prejudice the commercial interests of any person); or
- 12.8. In cases where there is no absolute statutory duty to withhold information, then notwithstanding the previous clauses, in circumstances where it is in the public interest to disclose any such information.

*End of ITT Guidance Document*